Development Review Board

Drew Clymer, Chair Christopher Walton David Kelly Leigh Wasserman Thomas Hand Peter Roberts Mary Black

TOWN OF

Town of Stowe Development Review Board Meeting Minutes - October 4, 2022

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- 4 A regular meeting of the Development Review Board was held on Tuesday, October 4, 2022,
- 5 starting at approximately 5:00 pm. The meeting was held at the Stowe Town Office with remote
- 6 participation using the "Zoom" application.
- 7 **Members Present**: Drew Clymer, Tom Hand, Mary Black, Chris Walton, David Kelly, Andrew
- 8 Volansky
- 9 **Staff Present**: Sarah McShane- Planning & Zoning Director
- 10 **Others Present in Person**: [See sign-in attendance sheet]

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- 12 **Approval of the Agenda** The public meeting was called to order at 5:00 P.M by Chair Clymer.
- 13 Project #: 6933 (WITHDRAWN)
- 14 Owner: Gregory S Kehr & Marjorie A Kehr
- 15 **Tax Parcel #: 07-104.020**
- 16 Location: Werner Road (lot 2)
- 17 Project: Pre-development Clearing Within the RHOD/Amend Prior Clearing Limits
- 18 **Zoning: RR2**

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Chair Clymer confirmed project 6933 had been withdrawn.

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22 Zoning Administrator added the following project to the agenda:

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- 24 **Project#: 6814**; 87 Farr Hill Rd; a two-lot subdivision. Staff noted that the applicant had verbally
- 25 withdrawn the application and had since abandoned the application as no formal written
- 26 withdrawal has been submitted. At 5:02pm C. Walton made the motion to close the hearing for
- 27 project 6814 and deny as incomplete. The motion was seconded by M. Black, the motion passed
- with A.Volansky abstaining.

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- 30 **Project #: 6966**
- 31 Owner: Russell F Foregger Rev. Trust/Greg Zlevor
- 32 Tax Parcel #: 7A-191.000
- 33 **Location: 4/6 Sunset St**
- 34 Project: Outdoor Seating on Greenspace for Neighboring Retail/Coffee Shop
- 35 **Zoning: VC-10**

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37 Chair Clymer swore in Laura Vilalta at 5:03pm.

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- Ms. Vilalta stated during the pandemic outdoor seating was desired and during that time there was an exception for outdoor seating under the regulations. Ms. Vilalta continued to describe the lease that she has with the owners of 4 Sunset Street to lease the greenspace next to her business which
- 42 is Black Cap Coffee. She submitted the application once made aware that a permit was required.

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Chair Clymer requested clarification on whether there is any issue with using a neighboring property for outdoor seating. The Zoning Administrator stated the regulations allow it.

47 At 5:06pm M. Black made a motion to approve the project as presented. The motion was seconded by C. Walton and unanimously approved.

50 Project #: 6997
51 Owner: Mark Jackson
52 Tax Parcel #: 07-236.070
53 Location: 0 Summit View Dr

54 Project: Appeal of 6968; Construct Single Family Dwelling

Chair Clymer confirmed the application had been withdrawn.

Review of 9/20 Minutes

While waiting for the Applicant for Project 6971, the DRB reviewed the meeting minutes from the last meeting. At 5:10pm D. Clymer made a motion to approve the minutes from 9/20/2022. The motion was seconded by D. Kelly and approved with Tom Hand abstaining.

Project #: 6971

Owner: Percy Paul E Trustee/Percy Farm Trust

65 Tax Parcel #: 10-114.00066 Location: 29 Percy Hill Rd

67 Project: Increase Ag-PUD by Adding Landmark Meadows; Amend Density on Parcel within

68 Ag-PUD69 Zoning: RR5

M. Black requested clarification regarding the project location as it was listed on the agenda. The Zoning Administrator stated it was probably pulled directly from the application itself.

At 5:15pm Chair Clymer reviewed what qualifies an interested party. The Zoning Administrator recommended the applicant be present if interested parties are going to be determined.

At 5:22pm Chair Clymer swore in Applicant Paul Percy and all members of public that were at the meeting. Interested Party status to be determined by the Board.

Mr. Percy stated he owns the PRD and 10-15 years ago he bought land and he would like to add to the PRD and move density across the road.

 Chair Clymer clarified his request is to increase the Ag-PUD by adding the Landmark Meadow and then amend the density on a parcel within the Ag-PRD by transferring it to Lot 1 and Lot 5. Chair Clymer clarified this is an amendment to a previous approval which may require review under the Stowe Club Test. Mr. Percy testified there is no development proposed under this application.

Chair Clymer asked if the Board felt the Stowe Club Test was necessary.

Zoning Administrator stated when the Ag PRD was created the land of Lot 1 was set aside for farming and the density of Bouchard Farm was used for the Covered Bridge condos. The Zoning Administrator questioned whether this application triggers the need to evaluate under the Stowe

Club Test. The Zoning Administrator also questions since Lot 1, 4, and 5 were set aside for

agricultural use if that triggers the need for the Stowe Club Test. Under the regulations it requires the DRB review to assess. The Zoning Administrator noted that she has been unable to locate any specific condition that those lots must be used for only agricultural use. There was discussion regarding specific regulations and any conditions which would require review under the Stowe Club Test.

Chair Clymer asked for clarification on the Ag-PUD. Lot 3, Lot 1, Lot 2, and Lot 5 are all included within the PUD. Mr. Percy stated Lot 1 is mainly protected by the Land Trust.

The Zoning Administrator recited Section 2.16 regarding an amendment; however, no condition has been found stating the lands must be retained for agricultural use. This has been an evolving project since the early 80's.

T. Hand requested clarification regarding the Ag-PRD and the transfer of density which changes the final plan of the Ag-PRD. The Zoning Administrator clarified that the Board is reviewing amending the boundaries of the Ag-PRD to encompass more land and if it needs to be reviewed under the Stowe Club Test or based only on the merits. Discussion regarding when the Stowe Club Test was created. M. Black requested clarification on how the PRD has changed in the past. When the Ag-PRD was first approved, has the land increased and the boundaries changed? Mr. Percy stated that Lot 3 may have changed but is uncertain whether the Ag-PRD changed previously.

At 5:40pm Chair Clymer went through the Stowe Club Test Review.

M. Black requested more clarity on if the Ag-PRD had previously changed.

D. Kelly requested clarification on the applicant's testimony that the Landmark Meadow land was not developable. Mr. Percy stated the Landmark Meadow is protected under the Stowe Land Trust and has to be connected with the meadow on the other side of the road which is also protected by the Land Trust.

C. Walton stated he does not believe there are any factual or regulatory circumstances which would require review under the Stowe Club Test.

George Smith 217 Brook Rd, Lot 12, reported his concerns about the Stowe Club Test as it seems the Board doesn't know the original basis of the project and moving density to Lot 5 appears to be indicating future development, he requested clarification if Lot 5 is developable or not. Mr. Percy stated Lot 12 was not involved in the PRD; only the right to the use of the right-of-way was granted to Lot 12.

Chair Clymer confirmed no development is proposed under this application. Chair Clymer also stated at this moment it is uncertain whether or not Lot 5 is developable, the absence of that clear language is why the Board was vague on applying the Stowe Club Test, there are no concrete conditions known regarding the original approval.

138 Chair Clymer went through members of the public who were present for the meeting to determine 139 interested party status and asked for relevant questions or comments:

Scott Cuoto-61 Brook Rd Condo 23 spoke. Chair Clymer requested clarification on if the condos are within the Ag-PUD, it was confirmed. Mr. Cuoto requested clarification regarding if this decision paves the way for future development. Chair Clymer stated there is available density within the

PUD already but this application is not proposing any development. Mr. Cuoto was concerned with the road, it is extremely costly and the change in development would impact the road access, costs, and maintenance.

C. Walton requested clarification on how the density changes on Lot 5. The Zoning Administrator stated it would increase from 1 unit to potentially up to 15 units of single-family or 46 units of two or multi-family units. Discussion regarding density changes through the history of the PRD.

Ed Stahl-Brook Rd spoke. He requested clarification regarding if the project is approved and the property is sold to developers, would the developer have to come back to the DRB for approval? The Zoning Administrator stated plans would have to be submitted and follow the DRB process for any development on those lands.

Jeff Rog, 61 Brook Rd (Covered Bridge Condos) spoke. He stated the road is dangerous during winter and there is a blind curve; increase in density would need an access study. Chair Clymer repeated there is no development proposed, if there were there would be standards regarding traffic impact on roads and highways in the vicinity.

Neil Wheaton-owner of 3 lots in Majestic Heights- which includes 25 acres within RHOD. He reported that he owns 2 lots that have building envelopes 100 ft from Percy land. Concerned whether or not Lot 5 is within the RHOD and how big of a Lot is normal within the RHOD. The Zoning Administrator confirmed RR5 has a 5 acre minimum. Mr. Wheaton stated concern that the additional density is not characteristic with the RHOD. Chair Clymer stated there is no density restriction in the RHOD, rather in the underlying district.

Sanjay Berdia–291 Brook Rd- Lot 11– Concern regarding environmental impacts, on October '19 there was a lot of runoff damages to their property caused by non-functioning culvert; concerned about increased density of Lot 5 that may increase that issue. Also concerned about Lot 5 regarding public access use that is heavily used by a mountain biking club.

Request from member of the public for clarification on how density can be transferred from one property to another. The Zoning Administrator stated the DRB or the Zoning Administrator have the authority granted by the zoning regulations which does not restrict density on conserved lands.

Roger Joseph-Unit 12 Covered Bridge Rd, 1145 Brook Rd– reported concerns with increase in density and the increased traffic on road as well as the environmental impacts of building on Lot 5.

Suzanne Danzig- abutter to Lot 5- reported concerns about the environmental impact, she requested interested party status.

Francis Loewald-Unit 15 Covered Bridge- reported concerns with moving density is implying that the Town is looking favorably on building units, also concerned with Lot 5 and the impact it has on the viability of the existing septic fields.

Joanne Burk-Unit 11 Covered Bridge- reported concerns with due diligence and legal work to determine if Lot 5 is in fact deemed agricultural or if it is developable.

Pedro and Wife Rosario, Unit 21 Covered Bridge- concerned regarding uncertainty of past decisions.

 194 Michael Sorier 1145 Brook Road #13, requested party status.

Wendy and Tom O'Connor-Lot 6 Majestic Heights- concerned this decision sets a precedent allowing future development.

Dave Monroe-Unit 16 Covered Bridge-requested party status.

Chair Clymer began standard review at 6:30pm.

C. Walton requested clarification from Mr. Percy regarding original approval and his knowledge of any conditions requiring Lot 1, 3, or 5 to be retained for agricultural use. Mr. Percy stated there was never any condition of such, he reported some it is agricultural lands, some of it is woods, some of it is open.

Discussion regarding who previously owned Majestic Heights.

Chair Clymer requested clarification on right-of-way. Mr. Percy stated there is a 50-foot deeded right-of-way which he owns and other property owners have the right to use it and maintain it.

T. Hand requested clarification of the possibility that the lots could be used for agriculture but also developed. The Zoning Administrator clarified that the conserved lands are indicated and must be retained in agricultural or forestry use, the conservation easements are private deeded agreements. T. Hand requested clarification regarding if there is conservation language for Lots 1,3 or 5 that required the land to be completely used for agriculture or partially. Mr. Percy stated any lands within conservation cannot be used for anything other than agriculture.

A.Volansky requested clarification regarding Lots noted as Sub-lot. The Zoning Administrator clarified lots on the plans.

T. Hand requested clarification regarding transferring development rights. The Zoning Administrator clarified the request is not a transfer of development rights, rather as under PRD and PUD the applicant is allowed to utilize the development rights anywhere within the PUD or PRD boundaries.

Chair Clymer requested clarification regarding moving density within the PRD, he asked who controls the density. The Zoning Administrator stated the density can be applied anywhere within the PUD/PRD boundaries and the density belongs to the property owner.

Chair Clymer requested confirmation regarding future density from the applicant. The Zoning Administrator stated the existing density regarding the lots Mr. Percy owns were provided and she provided the density for Lot 2. M. Black stated the densities appeared accurate.

Carolyn Loeb representing Stowe Land Trust read a statement.

Chair Clymer recited requirements for Ag-PRD. The Zoning Administrator stated at the original time of the approval the recited section was not a requirement. Chair Clymer confirmed any approval given today brings the plans into conformance with today's requirements which is to note what areas are to be developed and what plans to be retained as agricultural lands. T. Hand stated the plans may look like the conservation agreement. Zoning Administrator stated it may also be greater than those conserved lands.

Chair Clymer requested the designation of agricultural lands versus development land be submitted to the Board. C. Walton stated there appears to be a need for recess to obtain the missing documents and materials requested. T. Hand requested to see internal lot lines as well. Neil Wheaton recited the RHOD language, concerned about Lot 5 increased density and its compliance with RHOD At 7:20pm Mr. Percy requested a recess to November 1, 2022. At 7:22 the motion was made by C. Walton to recess the item to November 1st and move into deliberative session. The motion was seconded by M. Black and unanimously approved. Other Business: At 7:25pm the motion to move into deliberative session and adjourn the meeting was made by C. Walton and seconded by M. Black. The meeting adjourned and the DRB entered deliberative session. Respectfully Submitted, Layne Darfler