Development Review Board

Drew Clymer, Chair Francis Aumand, Vice Chair Christopher Walton Andrew Volansky Leigh Wasserman Thomas Hand Peter Roberts



Town of Stowe Development Review Board Meeting Minutes - March 15, 2022

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- 4 A regular meeting of the Stowe Development Review Board was held on Tuesday, March 15, 2022,
- 5 starting at approximately 5:00 pm. The meeting was remotely using the "Zoom" application.
- 6 Attendees participated in the meeting remotely by joining the meeting online.
- 7 **Members Present**: Drew Clymer, Chair; Tom Hand; Chris Walton; Leigh Wasserman; Peter
- 8 Roberts; David Kelly; Michael Diender
- 9 **Staff Present**: Sarah McShane- Planning & Zoning Director & Layne Darfler- Assistant Planning &
- 10 Zoning Administrator
- 11 Others Present via Zoom: Ron Mashall, Hannah Stearns, Brice Simon, David Gellis, Andrea Gellis,
- 12 Cara Ray, Lisa Hocker, Lisa Mashaal, David Sears, Tyler Mumley, John Thurgood, Scott Snyder, Matt
- 13 Ottmer, "Linda and Robby"

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Approval of the Agenda – The public meeting was called to order at 5:01 P.M by Chair Clymer

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Development Review Public Hearing

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- 19 Project #: 6793
- 20 Owner: Stowe Motel and Snowdrift Inn
- 21 Tax Parcel #: 06-052.000
- 22 Location: 2043 Mountain Road
- Project: Use of field for farmers market Sundays 10am-3pm from mid-May to mid-October.
- 24 Zoning: MRV/FHD/FEH

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- 26 At 5:02 pm Chair Clymer swore in the applicants and interested parties.
- Jason Pacioni represented the application and provided a project overview. He reported they are requesting a two-year approval for the farmers market due to success of previous year with limited issues.
 - D. Clymer requested clarification on any issues that were present last year. Mr. Pacioni stated there were some parking and traffic related issues at the beginning of the season, but they were quickly mitigated by signage and parking staff. No complaints from Stowe Police were received. Mr. Pacioni explained they are requesting to relocate the vendor and parking areas to accommodate for better mitigation of any possible issues.
 - D. Kelly stated that post-pandemic traffic flows could be much greater, and he would like to see more prominent parking signage related to no parking on Mountain Road.
- At 5:10pm the motion was made by Michael Diender to approve the project as presented.
- The motion was seconded by Leigh Wasserman and passed unanimously.

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- 40 At 5:11pm Chris Walton made a motion to enter into deliberative session prior to the 41 review of the following projects. The motion was seconded by Tom Hand and unanimously
- 42 approved.

The Board returned from deliberative session at 5:43pm. 43 Project #: 6788 44 Owner: Marc Chretien 45 Tax Parcel #: 07-004.000 46 Location: 17 Town Farm Lane 47 48 Project: Request to host 2 food trucks on property. 49 Zoning: HT/FHD 50 51 At 5:46pm Chair Clymer swore in the applicants as well as interested parties; Chair Clymer 52 made note that all parties sworn in would remain sworn in for the related projects. 53 54 Dan Snyder, Mark, Ray, and Brian Leven were present to provide project overview as well as answer questions from the Board. Mr. Snyder provided an overview of the timeline for 55 the food trucks to be operating on the site and their proposed locations. 56 57 There was discussion related to the total number of people on the property at one time. Ron 58 59 Mashaal voiced concerns about crowds on property and parking issues. 60 There was discussion regarding whether trucks would stay on property or would be 61 62 removed. Mr. Snyder clarified that some trucks would come and go while others may stay for a longer period. There is a food truck owned by Stowe Cider that remains on the 63 property at all times while not being used off-site, but their truck would not be used while 64 the additional food trucks are operating on the property. 65 66 C. Walton requested clarification on generator use and lighting. Mr. Snyder stated the trucks 67 would not be using generators and there would be no additional lighting used on site other 68 69 than the lights within the trucks themselves. 70 71 At 6:13pm Peter Roberts made a motion to close testimony. The motion was seconded by Michael Diender and approved unanimously. 72 73 74 Project #: 6789 Owner: Marc Chretien 75 Tax Parcel #: 07-004.000 76 77 Location: 17 Town Farm Lane Project: Add commercial kitchen, 50 seat restaurant, and updated occupancy. 78 79 Zoning: HT/FHD 80 81 At 6:15pm Chair Clymer swore in additional interested parties. 82 Mr. Snyder provided project overview, he explained they are requesting changing the use of a portion of space to include a 50-seat restaurant with 36 seats on patio, and commercial 83 kitchen. 84 85 86 There was discussion regarding changing primary use of the property and how the property use remains light manufacturing. Mr. Ray clarified that the wholesale production remains primary use of the property, all other uses are ancillary. Mr. Snyder stated the uses of the rooms change with seasons and occupancy of each room will be different with changing weather and seasons.

Lisa Mashaal requested clarification on the maximum number of patrons on the property at one time. Mr. Snyder stated 150 people maximum plus the staff.

Ron Mashaal stated he is concerned with change to restaurant as he believes it will create more issues with parking and patrons using his property.

Mr. Snyder stated there have been no parking issues during the tenancy of Stowe Cider operations at the property. Mr. Ray stated Stowe Cide previously worked out a parking agreement with the former Rusty Nail, hired parking management and security to mitigate any parking issues.

 There was discussion regarding kitchen hood vents and where those would be installed. T. Hand requested elevation renderings be provided. Zoning Administrator added the applicant should show any potential screening of the hood vents as well. T. Hand added the dumpsters should be shown on the site plan and possibly screened and/or enclosed.

There was discussion regarding where the kitchen and bar would service. Mr. Snyder stated the patio would be by service only and they are only installing a small commercial kitchen so they would not expect full occupancy of those seats. Maximum occupancy is 150 people plus staff.

There was discussion regarding traffic impacts. Mr. Snyder stated they expect traffic to level out throughout the day as adding the restaurant service limits their services. Mr. Ray added that they do hire parking management and security for larger events and busier days.

There was discussion regarding amplified music on the patio. Mr. Leven stated in the 2019 permit Stowe Cider was allowed amplified music with no audible amplified music past the property line after 10pm. Mr. Ray stated they have received no complaints from the patio location. Mr. Leven stated the drafted staff recommendations have the conditions stating no music audible past the property line at any time and the hours of operation stopping at 9pm, requested they follow the 2019 permit conditions. Zoning Administrator clarified that the DRB must determine appropriate hours of operations and music on outdoor patio as is relates to the proposed change in activity on the patio.

There was discussion regarding parking agreement. Mr. Snyder stated there are 59 parking spaces the are owned by Stowe Cider outside of the parking agreement; the required parking spaces is 60 so they are requesting a parking wavier.

There was discussion regarding the number of staff in building at a time. Mr. Ray stated there could be anywhere from 10-26 employees at a time, but the production use and ancillary uses are typically offset from one another so waves of staff are present at separate

133 times. 134 135 Ron Mashaal asked if both businesses (former Rusty Nail and Stowe Cider) both have events 136 at the same time how will they accommodate parking? Mr. Ray stated the Rusty Nail is closed and the business slated to move into that space is not planning on hosting events 137 138 such as previously held at the former Rusty Nail. M. Ray restated they have parking management and security to aid mitigating parking issues. 139 140 141 A motion to close testimony was made by Michael Diender at 7:10 pm, the motion was 142 rescinded as Tom Hand requested more information on the kitchen hood vents and 143 dumpster locations and possible enclosures. 144 145 Mr. Ray requested continuance to date and time certain of April 5, 2022. 146 At 7:14pm Michael Diender made the motion to continue the review to date and time 147 certain of April 5, 2022. The motion was seconded by Tom Hand and unanimously approved 148 149 by the Board. 150 Project #: 6787 151 Owner: Marc Chretien 152 Tax Parcel #: 07-004.000 153 Location: 17 Town Farm Lane 154 Project: Classify use of rear "Garden" area as Assembly Space. 155 156 Zoning: HT/FHD 157 At 7:23pm Chair Clymer swore in additional interested parties. 158 159 Mr. Snyder provided a project overview of the request to use the "Garden" space as outdoor assembly. Chair Clymer asked for clarification of the definition of assembly space as there is 160 161 no definition under the zoning regulations. Mr. Snyder stated the definitions come from State wastewater permitting and allows for standing and gathering. 162 163 Mr. Leven clarified that the request was separated out from the amplified music request to 164 ensure use of the space should the amplified music request be denied. 165 166 There was discussion regarding indoor and outdoor assembly spaces and utilization times. 167 168 Mr. Snyder stated both gallery and garden would not be used simultaneously. Mr. Ray clarified that the interior assembly space was permitted for amplified music until 10pm. 169 170 Mr. Level stated the request is to be able to use the "Garden" space for any event, throughout the year, between 8am and 10pm without the use of amplified music. The 171 Applicant confirmed maximum capacity of the site would remain at 150 people plus staff. 172 173 174 C. Walton requested clarification regarding the stage structure shown on the site plan. Mr. Snyder stated that is an existing patio and would not be changing; he noted it is more of a 175 podium. 176 177 178 There was discussion regarding whether food and drinks are served through rear pass-179 through window. Mr. Snyder provided clarification regarding pass-through window; it is

no longer being requested as they do not intend to provide service through that window. 180 181 The Board discussed the proposed use of the space. C. Walton requested clarification on 182 year-round use, he asked if the intention was to turn it into a drinking yard. Mr. Ray stated 183 his intention is to provide a secluded peaceful area for patrons to utilize. L. Wasserman 184 requested clarification on appropriate use of the space and times regarding certain events. 185 T. Hand stated concerns with changing from 4 days per week to everyday of the week and 186 187 appropriateness of certain events at certain hours and the effects on neighboring property. Audible noise at the property line was stated as a concern depending on the events being 188 held. 189 190 191 The Board discussed the Applicant's proposal that there would be no noise audible beyond the property line. Mr. Ray agreed no noise audible beyond the property line. 192 193 194 At 7:50pm Chair Clymer made motion to go into deliberative session. The motion was seconded by C. Walton and passed unanimously. 195 196 At 7:56pm the Board came out of deliberative session. 197 198 Chair Clymer asked the applicants if there were any mitigation strategies for noise. Mr. Ray 199 stated they bring on security for larger events. 200 201 202 The Board discussed outdoor lighting. Mr. Ray stated no new lighting is proposed. 203 204 At 8:02 C. Walton made motion to close testimony. The motion was seconded by T. Hand and approved unanimously. The Board will render a written decision within 45 days. 205 206 Project #: 6790 207 Owner: Marc Chretien 208 209 Tax Parcel #: 07-004.000 Location: 17 Town Farm Lane 210 211 Project: Request to utilize rear "Garden" area for live music and entertainment events. Zoning: HT/FHD 212 213 214 At 8:11pm Chair Clymer swore in additional interested parties. 215 216 Mr. Snyder presented the project overview; he reported the request is for approval under the same conditions previously imposed with a change to time. The request includes 217 amplified music until 9pm on Thursdays and Sundays, and amplified music until 10pm on 218 Fridays and Saturdays, for 12 months out of the year. 219 220 221 Mr. Ray stated during the operations in October they received no complaints from 222 neighbors. 223 T. Hand requested clarification on conditions previously permitted and how those

conditions were met. There was discussion regarding previous conditions and if Stowe Cider met those conditions. Mr. Ray stated the functions turned more into ticketed events due to covid and conditions permitted but would like to see the events be more relaxed and diversify functions. T. Hand requested clarification regarding the October events; he asked if they were lower intensity than those events that received complaints prior to October. Mr. Ray stated it was a mix.

Mr. Simon requested clarification on sound engineer condition. He asked who the sound engineer was. Mr. Ray stated the sound engineers name was Johnny Bets and that they were hiring a new sound engineer as they did not feel that individual was satisfactory.

The Board and Applicant discussed the condition regarding measuring sound levels during events; the condition stated the measurement was to be taken at a single event during day and evening not at multiple events.

Lisa Hocker stated music is damaging to her health and music blasted through her home at Village Green. She was extremely concerned about increasing occupancy as well as days allowing amplified music.

The Board discussed the definition of nightclub and principal use of the property. The Applicant requests to change from 15 days of amplified music to Thursday through Sunday twelve months out of the year. Mr. Ray stated they are amendable to conditions or the previous permit and restated they received no complaints in October.

Mr. Simon stated there is a cumulative affect of all of the applications regarding Stowe Cider before the Board. The events concurrent with the interior uses of the structure and the food trucks make this much more significant. Mr. Leven clarified the applicants are looking to diversify use, but the maximum occupancy of the property would still be 150 people plus staff.

Chair Clymer made note that the review of character of the area extends beyond the zoning district as the noise issue extends further.

Tom Hand requested clarification whether the applicants feel they have success to the point they need to use the "Garden" space year-round. Mr. Ray clarified that they would like the flexibility to host events throughout the year should such events arise outside of the 6-month restriction they were previously seeking. T. Hand asked if they were set on the twelve months a year times they requested or if they would be open to conditions depending on the seasons. Mr. Ray stated they were amendable but would need to find some working ground.

Matt Ottmer stated four days/week is a disturbance and 80-85 decibels is harmful as per CDC guidelines. There were no issues in October but there may have been other events held.

David Gellis stated he felt complaint fatigue and the owners stopped being receptive to complaints.

Cara Ray stated that Stowe Cider received no complaints in October and if they do not hear from neighbors, they cannot do anything about the issue because they do not know there were any issues.

Rob Levvy stated there is no reason noise should be leaving the property.

Scott Snyder stated there is a natural sound tunnel, during this review the owners have not stated how they are going to mitigate the noise issues. He requested mitigation be proposed and enacted.

Chair Clymer asked the interested parties online to raise their hands if there were issues with the noise in the month of October 2021. Lisa Hocker, Dave Gellis, Andrea Gellis, and Scott Snyder raised hands. Eric Smith stated he had no issue during October but acknowledged they may have been away.

Chair Clymer went through each individual condition and asked Mr. Ray if all were upheld. Mr. Ray stated that all conditioned were adhered to.

Chair Clymer requested the applicants explain proposed mitigation strategies and what is new this year. Mr. Ray stated the volume of sound would be lowered, they would be purchasing and hanging a sound dampening curtain for the side of the structure, installing a drum cage to dampen drum noise, replacing sound engineer, they may reposition the stage to point towards Route 108. Chair Clymer stated that Mr. Ray was providing possibilities not actual changes and that the Board has to make certain there will not be a repeat of last year. Chair Clymer clarified that the events in October may not have been a realistic overview of the events to come. Mr. Ray stated they are amendable to the 85 decibels level at property line and will have sound checks on-site.

Chair Clymer clarified the standard regarding undue noise and that it must not affect reasonable use of outdoor space in neighboring properties. Chair Clymer asked the applicants if they reached out to any of the interested parties. Mr. Ray stated they did reach out to all of the interested parties who wrote in. Lisa Hocker stated she was not contacted by the applicants.

Tom Hand stated there was a lot of weight put on the 85-decibel limit at the property line, but it has been discovered that the sound at the property level is much different then up on the hill. Chair Clymer added that the seasons will also affect the noise levels in the surrounding neighborhoods. Mr. Ray stated that 85 decibels was what they had to go off of and they are proposing sound checks.

David Gellis stated the applicants should be the party in charge of making sure the residents are not impacted. He asked why the Applicant did not reach out and why should it be the responsibility of the neighbors to continuously complain and reach out. He re-stated complaint fatigue and that residents do not want to track down the owners of Stowe Cider.

Mr. Simon stated that the application request is much less restrictive than what was

previously approved. He encouraged Board members to continue conditions with additional 316 sound testing. 317 318 319 Tom Hand asked George Petit to provide his opinion. G. Petit stated both parties are trying to find compromise; 85 decibels can be arbitrary because low frequencies travel different 320 than high frequencies. He suggested having a sound man on-site is necessary and the person 321 before was not qualified for the job. The music needs to be well managed, if all mitigation 322 323 elements addressed these issues could go away. He believes Stowe Cider should be given 324 the chance to get things right. 325 326 Scott Snyder added he would like to see more mitigation measures taken. 327 328 Lisa Mashaal stated Stowe Cider is changing and their vision may not be suitable for that 329 location. 330 Mr. Leven stated 85 decibels is an objectionable standard, reasonable enjoyment is not 331 332 objectionable. Stowe Cider needs feedback in order to figure out the best solutions and 333 mitigations. 334 Andrea Gellis stated that asking to give them another chance is not reasonable as this is year 335 three of dealing with this. She reported that year one they dealt with the thumping, year 336 337 two was the application and appeal, and now year three; they want a reasonable solution. 338 Sheri Smith stated if going forward Stowe Cider should put someone else in charge of taking 339 in concerns and complaints. She is also concerned about 365 days a year. 340 341 342 Eric Smith stated there needs to be recourse should the applicants receive approval, and the 343 same issues begin. 344 Chair Clymer stated that the Board needs to be able to have enforceable conditions and 345 346 everyone needs to work together on it. 347 At 9:31 p.m. a motion was made by Chris Walton to enter into deliberative session and close 348 349 testimony. The motion was seconded by Tom Hand and passed unanimously. The Board 350 will render a written decision within 45 days. 351 352 353 Other Business: 354 Meeting adjourned at 09:58pm 355 356 357 Respectfully Submitted, 358 Lavne Darfler 359 Assistant Planning & Zoning Administrator